

2025 ANNUAL REPORT

WOMEN AND LAW IN SOUTHERN AFRICA
(WLSA) ZIMBABWE

From Strategic
Defiance to
Modelling the
Future.



Women and Law
in Southern Africa
Zimbabwe

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1. Director's Remarks



Isheanesu Chirisa,
National Director WLSA

No year is ever the same. Yet 2025 stands out as a defining moment and test of our mission: to make the law work for women and girls.

In many respects, it was a year in which our commitment to women's bodily autonomy and access to justice met the full force of shifting political currents and a resurgent social backlash.

At the same time, the operating landscape became increasingly complex and challenging. It was neither easy nor predictable, marked by evolving compliance demands, a constrained civic space, and a steadily shrinking funding environment. These pressures are not incidental; they shape the daily realities of organisations working to advance women's rights and gender justice.

The policy and gender equality governance environment remains deeply contested. We continue to witness patterns of influence that risk narrowing the meaningful participation and inclusion of women and girls, alongside a well-resourced anti-rights movement seeking to reverse hard-won gains. In such a climate, we have

had to confront a difficult but necessary question: how do we sustain bold, principled leadership in the face of real risks to personal safety, to institutional stability, and to the very ideals we defend?

Our response has been both deliberate and resolute.

We remained anchored in our vision of an inclusive and just society. We strengthened our position as a "think-and-do" institution, one that not only generates rigorous legal evidence but also translates it into action. By pairing research with strategic advocacy, we ensured that our work moves beyond analysis to meaningful change that translates into meeting the lived experiences of women and girls in Zimbabwe.

Our contribution to the co-drafting of Clause 11 of the Medical Services Amendment Bill stands as a clear example of this approach. It affirms a simple but powerful truth: relevance belongs to those who can translate evidence into action, and principles into policy.



As we look toward 2026, our posture is not one of retreat. We remain anchored in our mission and recommit with clarity of purpose. We will continue to model the future we seek, collaborating with communities to expand access to justice and to safeguard the rights and dignity of women and girls.

In Zimbabwe, where the promise of equality continues to be tested, our work remains both urgent and necessary. We will continue to push boundaries, shift systems, and hold the line—because the cost of inaction is far too high for the women and girls we serve.

The road ahead may remain uncertain, especially regarding funding support, but our direction is not. We will continue to stand where it matters most, alongside women and girls whose rights, dignity, and access to justice must never be negotiable.

There can be no justice without access to justice for women and girls.

2. Introduction

Introduction: 2025 – The Year of WLSA Zimbabwe

The year 2025 did not simply assess WLSA Zimbabwe's capacity to reshape and relive, it revealed it. It was a year in which we asserted, with clarity and conviction, who we are and the future we are committed to building. It was, without qualification, **the Year of WLSA.**

For over three decades, WLSA has worked to make the law work for women and girls. In 2025, we moved beyond this mandate as an aspiration and positioned it as practice, power, and proof. We refused incrementalism. We rejected passive advocacy. We chose instead to lead with evidence, with courage, and with consequence.



Operating within a context defined by economic instability, a narrowing civic space, and intensifying anti-rights resistance, we understood that neutrality was not an option. The challenges before us entrenched inequality, the stagnation of critical legal reforms such as the Termination of Pregnancy (TOP) Act, and the rise of coordinated backlash movements, are not technical problems. They are political, structural, and deeply rooted. They demand disruption.

Our response was deliberate. We became a **“think-and-do” institution in its fullest sense**. We produced rigorous legal and policy analysis, and we used it. We engaged power directly. We shaped discourse. We influenced outcomes.

This report is a record of **strategic strength** and refusal to retreat, our insistence on progress, and our commitment to transforming lived realities into enforceable rights. Our leadership in shaping the Medical Services Amendment Bill is not an isolated success; it is evidence of a broader institutional shift from participation to agenda-setting, from presence to power.

But our work did not end at legislative reform.

We engaged decisively in critical and emerging policy arenas, including **climate change governance** and **maternal health service delivery frameworks**, asserting that gender justice must sit at the centre of national and global policy responses. We insisted that climate justice is gender justice. That maternal health is not a service; it is a right.

Across the country, our **Women’s Economic Hubs** continued to thrive, not only as sites of economic empowerment, but as spaces of protection, resistance, and possibility. Through these hubs, we have intervened in some of the most urgent realities facing girls and young women, including **rescuing, and redirecting young girls from child marriage pathways**, and restoring their agency, dignity, and future.

We have built power intentionally through coalitions, through community, and through what we call “comfort in numbers.” We have leveraged technology, partnerships, and collective voice to ensure that gains are not only made but defended. We are no longer content with documenting the failures of the law. We are actively **reconstructing** it.



3. Operating Context:

Legislative and Political Environment

The enforcement of the **Private Voluntary Organisations (PVO) Amendment Act** in April 2025 created a shrinking civic space. The rigorous vetting, increased government oversight, and bureaucratic delays severely impacted project implementation. Specifically, WLSA faced **difficulties in securing MOUs in some districts** due to the lack of response and delayed processing. WLSA mitigated the national impact by leveraging its relationships with local government and local authorities in targeted areas.

Legal developments in 2025

1	2	3	4
Adoption of the National Gender Policy: This landmark policy reaffirms the nation's commitment to gender equality and women's empowerment, providing a vital framework for WLSA's ongoing initiatives	Roll-Out of the NDS-2 Framework: WLSA is actively engaging with this framework to advocate for the integration of gender equality across all thematic areas, ensuring that women's issues remain a priority in national planning.	Gazetting of Key Legislation: The introduction of the Climate Change Management Bill and the Mines and Minerals Bill carries profound implications for women's rights, resource governance, and environmental justice. WLSA emphasizes the importance of gender-responsive approaches in these areas.	Establishment of the National Gender Machinery: WLSA continues to engage with this body to ensure that women's voices are effectively represented in policy discussions and decision-making processes

The rise of an anti-women's rights movement poses a significant challenge. Rooted in patriarchal ideologies and bolstered by political, religious, and cultural conservatism, this movement threatens the progress made by WLSA and other state and non-state actors, including WROs, towards gender equality. It seeks to reverse critical advancements in women's participation in leadership, access to education and healthcare, and protection from gender-based violence. This backlash undermines feminist advocacy, erodes institutional support, restricts civic space, and jeopardizes the sustainability of women's rights initiatives in Zimbabwe.

Socio-Economic and Climate Challenges

Zimbabwe's economic instability, coupled with the 2023/24 El Niño-induced drought, worsened food insecurity, and increased vulnerability to GBV. This crisis was underscored by an alarming surge in violence against women and girls (VAWG). A Manica Post report on April 4, 2025, highlighted a concerning surge in gender-based violence in Manicaland, revealing that **13,353 teenagers were reported pregnant in 2024**, leading to **55 school dropouts**.

This trend, alongside high-profile cases including the rape of a 4-year-old in Mutare, underscores the urgency of WLSA's work in these project areas. Another challenge emerged from localized climate vulnerability, as seen in **Ward 9 Ndiadzo, Chipinge**, a flood-prone area along the Save River basin. Communities experienced recurrent displacements and crop losses, with **women and girls remaining disproportionately affected**, bearing the heavy burden of food insecurity, water collection, and **Unpaid Care Work (UCDW)**. Furthermore, the arrest of women and girls for concealment of birth/abortion has been on the increase in the year 2024. WLSA has assisted a total of 30 women affected by these charges.

Furthermore, the **global withdrawal of funding for gender and reproductive rights**, particularly due to the Trump administration, has led to increased demand for WLSA legal services against limited resources. This funding shortfall directly impacts the ability of WROs to organize and collaborate effectively to combat VAWG, thereby jeopardizing the safety and rights of vulnerable populations.



4. Program Highlights: Our Year In Review



From right to left: Isheanesu Chirisa, National Director of Women and Law in Southern Africa (WLSA), and Jacob Mudenda, Speaker of the Parliament of Zimbabwe, during the signing of a Memorandum of Understanding between WLSA and the Parliament of Zimbabwe on 12 June 2025.

Credit: **Photo: WLSA Zimbabwe**

Despite the austere circumstances, our reach was unprecedented:

1.05 million Reached: A massive digital and radio architecture that translated complex law into local languages.	210 Active Paralegals: A 250% expansion of our “First Responder” network in Mwenezi, Epworth, and beyond.	30 WROs Capacitated: We did not just survive the PVO Act; we helped 30 other Women’s Rights Organizations comply with it.
Multistakeholder dialogues: 6 National Multistakeholder engagements convened.	Influence in regional and international platforms.	GBV influencing platforms.

Highlighted below are WLSA’s achievements for the year categorised by each strategic pillar.



Participants during a legal and human rights literacy training conducted by Women and Law in Southern Africa (WLSA) in Beitbridge, where 30 women and girls were equipped with knowledge on inheritance, marriage, child rights, maintenance, divorce, and property sharing to strengthen their access to justice, 21 September 2025.

Credit:
Photo: WLSA Zimbabwe

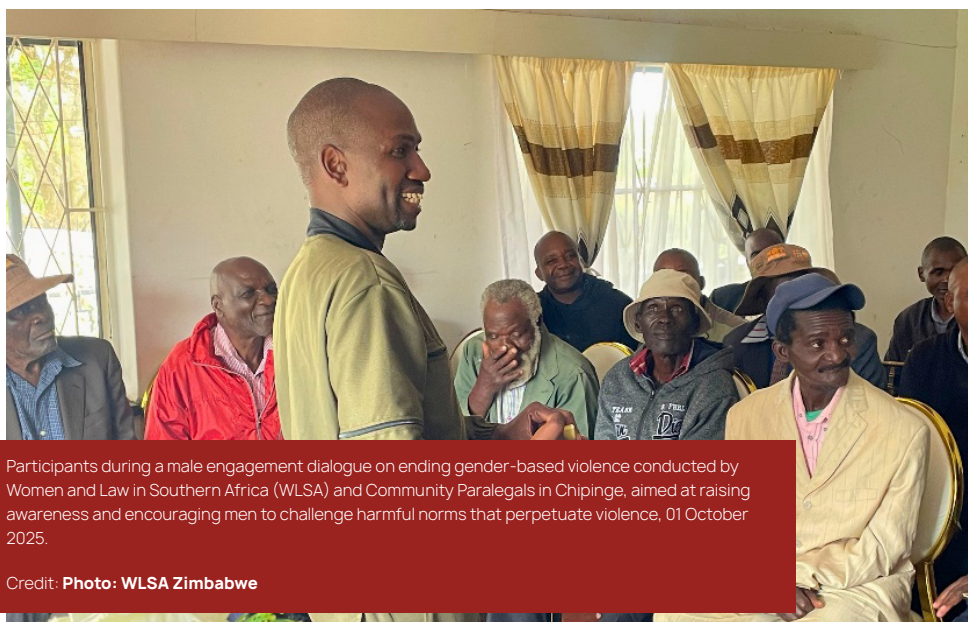


Participants during a legal literacy and paralegal training conducted by Women and Law in Southern Africa (WLSA) in Mafarikwa, where 20 women and girls were trained on family law to strengthen their capacity to assert their rights and support survivors of gender-based violence, 10 March 2025.

Credit:
Photo: WLSA Zimbabwe

Gender Justice & Equality

ACHIEVEMENT AREA	KEY RESULT/NUMBER	IMPACT DETAIL
Reproductive Justice	Amendments proposed by WLSA were adopted into the Medical Services Amendment Bill in October 2025 in the National Assembly.	This legislative win significantly enhances the Termination of Pregnancy (TOP) provisions, marking a crucial step towards reproductive rights.
Model regulations on ending Child Marriages	Successful development and stakeholder validation of the Model Regulation Framework on Child Marriage.	Achieved high-level commitment from the Ministry of Women Affairs, opening a direct channel for collaboration and planning the official multi-ministerial (including Justice) set up and implementation of the Framework, ensuring the Marriages Act is enforceable with systems for prohibition and survivor support.
Safe Abortion Caucus (SAC)	15 Champion Members of Parliament (MPs) formed the SAC.	This diverse group (gender and Political divide) is committed to advancing reforms to the TOP Act, with WLSA providing essential technical legal assistance.
Private-Partnership towards women's health rights	Consensus secured with the Private Healthcare Association of Zimbabwe (PHAZ).	This classification of abortion and maternity health issues as medical emergencies in the proposed Medical Services Bill amendments reflects a significant victory for women's health rights.
Feminist Fiscal Policy Advocacy on Debt	Commitments on Unpaid Care and Domestic Work (UCDW) and gender-responsive budgeting integrated into the Mutare Consensus on Debt Management (July 2025).	Evidence-based advocacy led MPs to seek technical assistance for drafting gender-sensitive budget priorities for the 2026 allocations, emphasizing fiscal accountability.



Legal and Policies of Critical laws and policies

LAW/POLICY	ACTIVITY
Medical Services Amendment Bill (HB6,2024)	WLSA developed a gendered analysis of the Bill and produced a position paper and alternative clauses on TOP. WLSA also empowered 30 women to attend the public hearings to contribute to the gendered clauses.
Mines and Minerals Bill	WLSA developed a gendered analysis of the Bill and produced a position paper.
Climate Change Management Bill	WLSA developed a gendered analysis of the Bill and produced a position paper which was submitted to the PPC on Climate. 10 women from Harare were mobilised to attend the public hearings.
National Health Strategy	WLSA developed a gendered analysis to be submitted to the Ministry of health
NDS2	WLSA developed a gendered analysis of the strategy
Persons with Disabilities	WLSA developed a gendered analysis of the Bill

Legal Aid and Support Services

ACHIEVEMENT AREA	KEY RESULT/NUMBER	IMPACT DETAIL
Direct Legal Support	Essential legal aid and support services provided to 121 women and girls, along with 590 women and girls supported by WLSA paralegals.	Focused on critical family, inheritance, and protection matters, including securing protection orders, GBV cases, and handling maintenance and divorce issues.
Rapid Legal Response Litigating for Reproductive Justice in Africa (LIRA)	30 victims received rapid legal responses between July and October 2025.	Interventions included securing lenient suspended sentences for women facing charges related to abortion, infanticide, and concealment of birth.
Paralegal Network	The core GBV paralegal network expanded to 210 members from 60 in 2025.	This network contributed to a significant reduction in child marriages in Mutasa, Marange, Beitbridge, Mwenezi, Mbire and Chipinge districts, demonstrating the impact of community-based legal support.

Legal Rights Education and Capacity Building

ACHIEVEMENT AREA	KEY RESULT/NUMBER	IMPACT DETAIL
Legal Education Reach	60 participants (48 female, 12 male) trained on legal concepts under UNTF.	65% of participants were previously unaware of the New Marriages Act outlawing child marriage, highlighting the necessity of this training. Post-training evaluations indicated a 70% increase in understanding of basic family laws among paralegals.
Economic Empowerment	150 participants engaged in transformational leadership training, leading to the establishment of 15 Internal Savings and Lending Schemes (ISALs).	Each ISAL group, with an average of 10 women (60% young women), fostered financial independence and initiated various business projects, enhancing economic stability.
WRO Capacity Building	30 paralegals and 30 Women's Rights Organizations (WROs), CSOs, and CBOs trained on PVO Act Compliance.	A subsequent survey revealed that 80% of participating organizations reported increased confidence in navigating the legal requirements of the new Act.
Mass Outreach	1,053,78 individuals reached overall (including 800,000 listeners via 9 radio programs and 247,186 social media impressions).	This extensive outreach ensured the widespread dissemination of legal and human rights information, empowering communities across the country.
Male Engagement	2081 men, specifically traditional leaders, faith leaders, community leaders, and influential men were mobilised and trained on Gender justice.	This initiative was a significant step towards gaining support for Gender justice from men and boys, particularly traditional leaders who are the custodians of Patriarchy.

Targeted lobbying and advocacy



From left to right: Bianca Mahere, Senior Legal Officer at Women and Law in Southern Africa (WLSA); Hon. Monica Mutsvangwa, Minister of Women's Affairs, Community, Small and Medium Enterprises Development; and Patricia Muganhiri, WLSA Programmes Coordinator, during a meeting where WLSA presented its research report on child marriages and engaged the Ministry on strengthening protections for women and girls in Zimbabwe, 15 December 2025.

Credit: **Photo: WLSA Zimbabwe**



From left to right: Hon. Biata Nyamupinga, Member of Parliament, and Hon. Susan Matsunga, Member of Parliament, during an engagement with Women and Law in Southern Africa (WLSA) and the Private Health Care Association ahead of the debate on the Medical Services Amendment Bill, August 2025.

Credit: **Photo: WLSA Zimbabwe**

5. Overview of Integrated Technology Platforms

WLSA successfully leveraged digital platforms—**Facebook**, **Twitter (X)**, and **LinkedIn** as essential extensions for advocacy and information dissemination. This digital advocacy led to an expansion in advocacy through social media. For example, the radio programs on ToP reached a significant number of marginalised women and girls who interacted and reacted to the program giving their input.

Webinars also helped WLSA reach 300 young women and men in universities sharing their lived experiences related to SRHR.

Below is an illustration of the digital reach and some of the examples from different digital advocacy activities.



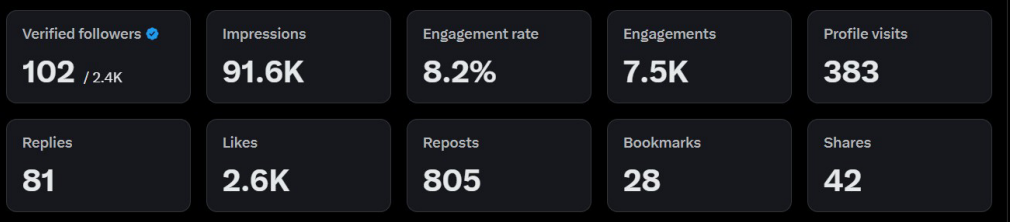
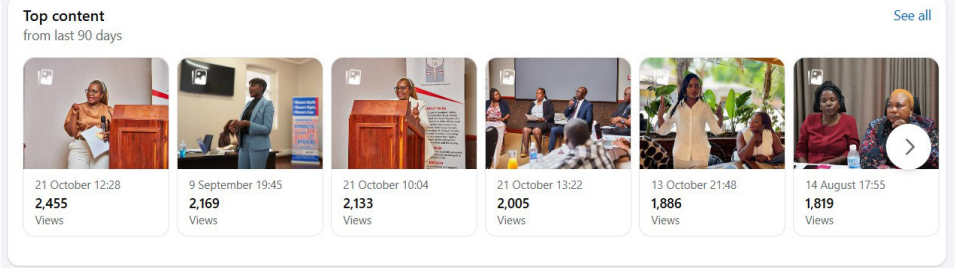
Website Redesign: The official website underwent a successful redesign and relaunch, featuring a modern, mobile-responsive layout for enhanced user experience and accessibility of project information and publications.

Social Media: 247,186

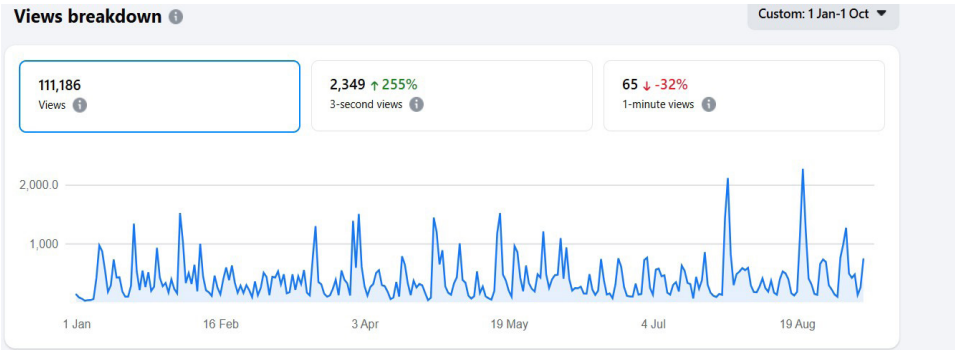
Radio programmes conducted 9 programmes on campus radio stations (Great Zimbabwe, ZOU FM) ZBC Radio Zimbabwe, Star FM

Radio estimated reach: 800 000 listeners.

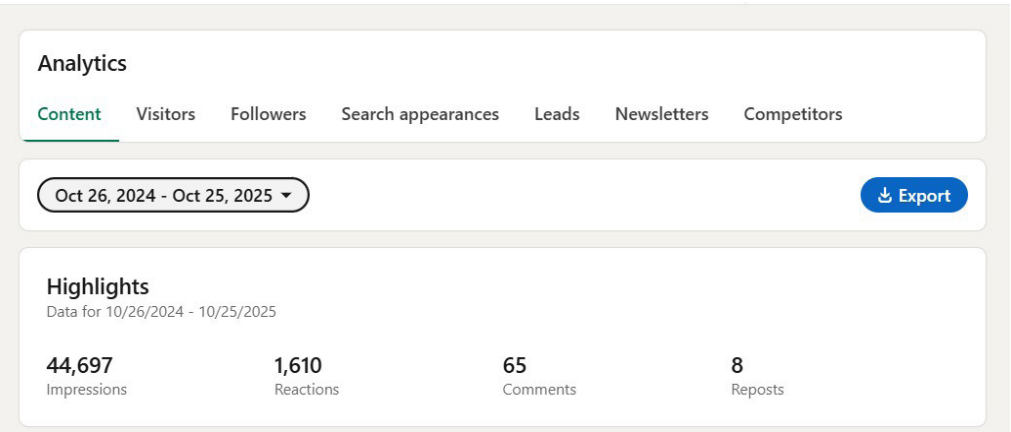
Social Media Reach



Twitter Impressions: January 2025- December 2025



Facebook impressions: January 2025- December 2025



LinkedIn Impressions: January 2025- October 2025



Health Service Commission Secretariat staff participate in a training on Gender and Social Inclusion, and the Prevention of Sexual Exploitation and Abuse (PSEA) facilitated by Women and Law in Southern Africa (WLSA), aimed at strengthening their capacity to promote inclusive and responsive health services, 09 September 2025.

Credit: **Photo: WLSA Zimbabwe**



Chief Njelele participates in a panel discussion during a multi-stakeholder dialogue on Gender-Based Violence (GBV) management, response, and prevention hosted by Women and Law in Southern Africa (WLSA), where the organization presented the Model Regulation Framework on Child Marriage to the Ministry of Women Affairs, the Zimbabwe Gender Commission, Members of Parliament, and traditional leaders, 21 October 2025.

Credit: **Photo: WLSA Zimbabwe**



Representatives from Women and Law in Southern Africa (WLSA) meet with Afya na Haki during their visit to Zimbabwe to discuss advancing reproductive justice and strengthening litigation strategies for sexual and reproductive health rights in Zimbabwe and the region, 02 June 2025.

Credit: **Photo: WLSA Zimbabwe**

Overview of Convenings in 2025

DATE	CONVENING TITLE	HIGH-LEVEL FACILITATION & PARTICIPANTS	STRATEGIC OUTCOME
March 5, 2025	Senate Motion on Safe Abortion Reform	Facilitator: WLSA Zimbabwe. Participants: Members of the Senate and National Assembly.	Following WLSA's technical training, Senator Chinyanya moved a historic motion to reform the 1977 TOP Act, placing reproductive rights on the formal legislative agenda.
May 16, 2025	SRHR Strategic Litigation Workshop	Facilitator: WLSA Legal Team. Participants: Legal practitioners, Human Rights Defenders, and SRHR activists.	Defined a roadmap for using "Impact Litigation" to challenge restrictive reproductive laws and shared global best practices for litigating gender rights in constrained spaces.
May 29, 2025	National Child Marriage Study Launch	Co-facilitators: WLSA & Equality Now. Participants: Ministry of Women Affairs, Ministry of Justice, and Gender Commission.	Launched the "Model Regulation Framework" to translate the Marriages Act into enforceable local systems for protecting survivors and preventing child marriages.
July 14, 2025	Education Regulations Impact Reflection	Facilitator: WLSA Policy Unit. Participants: Ministry of Primary and Secondary Education (MoPSE) and school heads.	Evaluated the impact of SI 13 of 2025 on school dropouts, specifically focusing on the 3,433 girls who left school in 2024 due to pregnancy and marriage.
August 19, 2025	Senate Workshop on Indigenous Knowledge	Facilitator: Parliament of Zimbabwe (Technical support by WLSA). Participants: All Senators and Traditional Leaders.	Focused on aligning traditional leadership and indigenous knowledge systems with Constitutional mandates for gender equality (Sections 17 and 56).
October 23, 2025	Medical Services Bill Adoption Session	Facilitator: Safe Abortion Caucus (SAC) supported by WLSA. Participants: Cross-party Parliamentary Caucus and Ministry of Health.	Secured a landmark victory with the National Assembly's approval of Clause 11, modernizing reproductive health laws for minors and emergency cases.
October 2025	PVO Act Compliance & Governance Training	Facilitator: WLSA & ICNL. Participants: 30 Women's Rights Organizations (WROs).	80% of participating organizations reported increased confidence in navigating new restrictive registration requirements, ensuring the survival of the women's movement.

6. Regional & International Platforms (2025)

PLATFORM	EVENT / ENGAGEMENT	WLSA'S ROLE & STRATEGIC CONTRIBUTION
United Nations (Global)	69th Session of the Commission on the Status of Women (CSW 69) – New York (March 11-21, 2025)	Co-host: Facilitated a high-level side event with FEMNET and Oxfam on aligning macroeconomic policies with women lived realities. WLSA specifically lobbied for global frameworks to reduce the burden of unpaid care work.
African Union (Continental)	7th African Women Leaders Network (AWLN) Intergenerational Retreat – Harare (September 2025)	Technical Partner: Facilitated discussions on women's leadership in emerging technologies and successfully advocated for Zimbabwe's commitment to sign the AU Convention on Ending Violence Against Women and Girls (CEVAWG).
SADC (Regional)	SADC Ministers Responsible for Gender Meeting – Harare (June 27, 2025)	CSO Representative: Engaged with regional ministers to review progress on the SADC Protocol on Gender and Development. WLSA pushed for the approved SADC Framework on Achieving Gender Parity in Politics (2025-2035).
Regional Networks	FEMNET "We Lead" Regional Advocacy Workshop (April 2025)	Key Participant: Shared lessons on Strategic Power Mapping to shift SRHR norms. WLSA's "think-and-do" model was displayed as a template for youth-led advocacy across nine African countries.
Pan-African Alliances	Solidarity for African Women's Rights (SOAWR) All-Member Meeting	Member Contributor: Helped draft the SOAWR Communiqué on the Maputo Protocol, focusing on legal strategies to accelerate the ratification and domestication of women's rights in conflict and post-conflict zones.
SADC (Regional)	Zimbabwe SADC Gender Protocol@Work Summit (November 26-28, 2025)	Lead Participant: Displayed best practices in Gender Responsive Budgeting and climate justice, winning recognition for their work in integrating gender into local government structures.

Institutional strengthening

- Clean 2024 audit: Received a clean 2024 audit report.
- Financial literacy training: Staff received training on financial literacy enhancing acquittals, advance requests, and procurement.
- Staff wellness: Supported staff capacity building through team development in the form of a face-to-face staff retreat,

7. Looking Ahead: 2026 Priorities

Our task is not only to predict the future but to actively model it.

- **Scaling Influence:** WLSA will continue to work with the church, traditional leaders, and policy makers to influence reforms on the TOP through drafting alternatives that incorporate the concerns of all the groups.
- **Paralegals:** We will move the TOP reform from a "Clause" to a "Culture" by training more paralegals to monitor legal access at the ward level.
- **NDS2 Monitoring:** We will leverage our 5-year MoU with Parliament to ensure the "Gender Equality" pillar of the National Development Strategy is fully funded and realized.
- **Movement Building:** We will continue to build "comfort in numbers" by expanding our sub-granting and technical support to frontline WROs.

Knowledge Products Produced

As an action research trust, WLSA Zimbabwe's primary operational outputs are knowledge products meticulously designed to inform direct intervention and lobbying. WLSA is continuing the effort to identify and build the capacity of both women and men in advanced, gender-sensitive research skills. Furthermore, efforts are ongoing to develop a well-established, gender-focused resource center and depository, crucial for institutional memory and informing future advocacy.



Publications

KNOWLEDGE PRODUCT	PROJECT/FUNDER
TOP Guideline	Afya Na Haki
Community Toolkit	Afya Na Haki
Gendered analysis of 2025 National budget and budget midterm review	Christian Aid
Simplification of 2025 and 2024 National budget for public understanding	Christian Aid
Analysis and audit of progressive care policies in the SADC region	Christian Aid
Issue paper on unpaid care and domestic work in Zimbabwe	Christian Aid
Child marriages - Epworth case study	Equality Now
Policy brief on Child marriages	Equality now
Policy brief on Intersectional GBV	UNTF
Model regulations on child marriages	Equality Now
Gendered analysis of the draft National development strategy 2	FCDO
Gendered analysis of National health strategy	FCDO
Data Mining on maternal health Crisis	FCDO



8. Our Partners

WLSA Zimbabwe's achievements are significantly enhanced by its robust multi-sectoral partnership model, including key institutional and funding alliances. Strategic Coalitions and Networks

- WLSA maximizes its political capital and advocacy reach through active membership in key national and regional networks :
- MOU with parliament of Zimbabwe: WLSA secured an MoU with the Parliament of Zimbabwe being recognised as a gender technical partner.
- National Mobilization: Women's Coalition of Zimbabwe, Law Society of Zimbabwe, National Association of NGOs (NANGO), and Women and Land in Zimbabwe.
- Thematic Focus: Girls Not Brides (GNB), Alliance for Women, and girls
- Regional Advocacy: FEMNET and Solidarity for Africa Women's Rights.

Key Collaborative Partners (2025)

WLSA secured funding and technical support from a range of partners, including Christian Aid, Southern Africa Trust (SAT), International IDEA, ICNL, Afya Na Haki (LIRA), the Dutch Embassy, FACE, ZIMACE (FCDO), and UNTF. Direct collaborations included:

- **Equality Now:** Co-production of the landmark Child Marriage Report and campaign.
- **Private Healthcare Association of Zimbabwe (PHAZ):** Strategic partnership to influence the Medical Services Bill with gender-sensitive emergency clauses.
- **Women and Gender (WAG):** Strategic partner in the LIRA litigation project to compel the Minister of Health to put regulations in place under the Termination of Pregnancy Act.





**Women and Law
in Southern Africa
Zimbabwe**

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